

THE ATTORNEY GENERAL OF TEXAS

CRAWFORD C. MARTIN ATTORNEY GENERAL

Austin. Texas 78711

February 26, 1970

Dr. M. H. Crabb Secretary Texas State Board of Medical Examiners 1612 Summit Ave., Suite 303 Fort Worth, Texas 76102

Dear Dr. Crabb:

Opinion No. M- 587

Re: Authority of Texas State Board of Medical Examiners to delegate authority to other than a member of the Board to hold and proctor examinations for a medical license.

You have requested an opinion from this office on the following question:

"The Texas State Board of Medical Examiners is requesting an Opinion as to whether or not the Texas State Board of Medical Examiners may delegate authority to someone not a member of the Texas State Board of Medical Examiners to hold and proctor examinations, the questions being prepared and approved by the Texas State Board of Medical Examiners, and the Texas State Board of Medical Examiners grading all the papers.

With reference to subdelegation of power, that is, the authority of an administrative agency to delegate power previously delegated to it, we quote from 47 Texas Jurisprudence 2d, 149, Public Officers, Section 114:

"It is a general rule that public duties must be performed and governmental powers exercised by the officer or body designated by law; they cannot be delegated to others.'

Therefore, we must look to the statutes which govern the powers of the Texas State Board of Medical Examiners to see if there is any authority for the Board to delegate authority to someone not a member of the Board to hold and proctor examinations.

Article 4501, Vernon's Civil Statutes, provides, in part, as follows:

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"All applicants for license to practice medicine in this State not otherwise licensed under the provisions of law must successfully pass an examination by the Texas State Board of Medical Examiners. The Texas State Board of Medical Examiners is authorized to adopt and enforce rules of procedure not inconsistent with the statutory requirements. . . . " (Emphasis added.)

Article 4503, Vernon's Civil Statutes, provides, in part, as follows:

"All examinations for license to practice medicine shall be conducted in writing in the English language, and in such manner as to be entirely fair and impartial to all individuals and to every school or system of medicine. All applicants shall be known to the examiners only by numbers, without names, or other method of identification on examination papers by which members of the Board may be able to identify such applicants or examinees, until after the general averages of the examinees' numbers in the class have been determined, and license granted or refused. Examinations shall be conducted on anatomy, physiology, chemistry, histology, pathology, bacteriology, diagnosis, surgery, obstetrics, gynecology, hygiene, and medical jurisprudence. Upon satisfactory examination conducted as aforesaid under the rules of the Board, applicants shall be granted license to practice medicine. All questions and answers, with the grades attached, authenticated by the signature of the examiner, shall be preserved in the executive office of the Board for one year. . . . " added.)

Although Article 4501, supra, provides that "the Board is authorized to adopt and enforce rules of procedure not inconsistent with the statutory requirements," it is apparent that the Legislature, in designating the agency "Texas State Board of Medical Examiners," intended just what the name implies; that is, that the Board members personally should examine the applicants for medical licenses, prescribe the examinations, give the examinations, and determine that the applicants pass such examination.

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It is further set out in Article 4503, supra, on details of examinations, that all applicants should be known to the examiners only by numbers, without names, or other method of identification on examination papers by which members of the Board may be able to identify such applicants or examinees.

We are of the opinion that questions concerning the eligibility of an applicant to take such examination for a medical license and the taking of the examination requires the exercise of discretion, which may be made only by a Board member.

We do not find any language in the statutes which would authorize the Board of Medical Examiners to delegate the holding and proctoring of examinations for a medical license to an individual other than a Board member.

It is therefore the opinion of this office that the Texas State Board of Medical Examiners does not have the authority to delegate to someone not a member of the Texas State Board of Medical Examiners the authority to hold and proctor examinations for a medical license.

SUMMARY

Under the provisions of Articles 4501 and 4503, Vernon's Civil Statutes, the Texas State Board of Medical Examiners does not have the authority to delegate to other than a member of the Board, the duty of holding and proctoring an examination for a medical license.

Very truly yours

erawførd c. Martin

Attorney General of Texas

Prepared by John H. Banks Assistant Attorney General

APPROVED: OPINION COMMITTEE

Kerns Taylor, Chairman W. E. Allen, Acting Co-Chairman Dr. M. H. Crabb, page 4 (M-587)

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